

THE CITY OF SAN DIEGO

REPORT TO THE CITY COUNCIL

DATE ISSUED:

July 15, 2008

REPORT NO: 08-114

ATTENTION:

Council President Scott Peters and Members of the City Council,

Council Meeting of July 28, 2008

SUBJECT:

Declaration of Water Emergency (Stage 1. Voluntary Compliance-

Water Watch)

REFERENCE:

Municipal Code Sections 67.3801 - 67.3811

REQUESTED ACTION:

Find and Determine that a water shortage could exist based upon the occurrence of the following condition: "a general water supply shortage due to increased demand or limited supply," pursuant to Municipal Code section 67.3803(a).

STAFF RECOMMENDATION: Approve the Request

SUMMARY: The Mayor, based on the recommendation of the City's Water Department, has determined and is declaring that a water emergency exists within the City of San Diego pursuant to Municipal Code Section 67.3801. The Mayor recommends that the City Council, pursuant to Municipal Code section 67.3803 find and determine that a water shortage could exist based upon the occurrence of the following condition: "a general water supply shortage due to increased demand or limited supply," pursuant to Municipal Code section 67.3803(a).

The Mayor, based on the Water Department's recommendation, is declaring and implementing a Stage 1 – Voluntary Compliance - Water Watch pursuant to Municipal Code Section 67.3806.

The Mayor is making these declarations based on: (1) the historic dry conditions in the regions from which San Diego imports its water (2) the judicial actions limiting the movement of water through the Bay-Delta to Southern California (3) the need to increase conservation to meet current-year demand goals (4) the increased consumption of customers over the past three months (5) the Governor's Declaration of Drought Emergency throughout the State (6) the need for increased public awareness to ensure every opportunity to conserve water voluntarily is provided.

BACKGROUND: The City of San Diego is located in a semi-arid climate with an average annual rainfall of 10 inches. This rainfall provides only 10 – 15% of the water needed to meet local demands. As a result, the City purchases 85-90% of its drinking water from the San Diego County Water Authority, which in turn imports water from the Metropolitan Water District of Southern California. Water provided via this supply chain originates from both the Colorado River and from the San Francisco Bay-Delta region of Northern California. A 242 mile-long aqueduct brings Colorado River water from Lake Havasu to the Southland while the 444 mile-long California Aqueduct carries water south as part of the State Water Project. Recent environmental changes and judicial actions have placed strains on these water supply sources.

The region's water supplies remain impacted by extremely dry conditions around California over the last year that significantly reduced storage in key reservoirs, as well as by an eight-year drought in the Colorado River basin. The Northern California snow pack is 67% of normal, while runoff is forecasted to be 55% of normal, making this the driest spring on record for Northern California. The Colorado River Basin system is also at 50% of capacity.

In addition to environmental stresses, court-ordered pumping restrictions on the State Water Project, designed to protect threatened fish species, went into effect in December 2007, cutting water supplies from the Bay-Delta to 25 million Californians who live from the Bay Area to San Diego. Already this year, pumping restrictions have resulted in the loss of nearly 800,000 acrefeet of water statewide. Of that figure, the Metropolitan Water District of Southern California, from which the County Water Authority purchases the majority of its imported water supplies, has lost approximately 250,000 acre-feet due to Delta smelt pumping restrictions. At this point it is not clear how long these restrictions will be in place, but it is expected that the timing and amount of pumping will continue to restrict southern California water supplies for the next several years.

In light of these actions, the City, in close cooperation with its wholesalers, has continued to evaluate current-year water demand and supply requirements and has taken a leadership role in proactively calling for increased conservation by all its water customers. As a member of the County Water Authority, the City has supported the enhanced \$1.8 million public education campaign to increase public awareness regarding the current supply situation. The City has led the call for all customers to cut back usage by 20 gallons per day as part of the County-wide "20 Gallon Challenge." The Mayor continues to promote and emphasize the critical and ongoing need for increased water conservation in the City. The Mayor has, and will continue, to communicate the need for water conservation and opportunities to reduce water consumption for commercial, industrial and residential water customers throughout the City.

Initial demand figures indicated that City water customers were indeed conserving at the start of the "20 Gallon Challenge." Through January, customers had saved 4,290 acre feet below the average last two years' consumption levels. However, this success was short-lived, as conservation by City water customers since February has decreased to only 106 acre feet below the last two-year average for the same time period. Overall, customers have saved 4,396 acre feet since the beginning of the "20 Gallon Challenge," representing a reduction of 3% over historic levels.

While both the Metropolitan Water District and the County Water Authority have reaffirmed their ability to meet projected demands through the end of Calendar Year 2008, it is clear that without additional conservation through the remainder of this year, particularly the months of July, August, September, and October the region's water supply will be increasingly strained. Current-year water supply forecasts have identified the need for 56,000 acre feet of additional conservation for the region served by the County Water Authority by the end of December 2008. The County Water Authority has reported that as of June 30, only 20,000 acre feet have been saved by its member agencies.

There is also increasing awareness that improving the water supply situation requires enhanced efforts throughout California. On June 4, Governor Arnold Schwarzenegger declared a state-wide drought emergency, which was aimed at facilitating water transfers, developing a state drought water bank for Calendar Year 2009 and providing more funding for immediate water conservation efforts. However, many of these actions will take time to put in place, putting greater emphasis on the need for the public to immediately reduce their water consumption in order to meet current year goals. These are the current changes that now mandate a determination that a water emergency exists and a declaration of Stage 1-Voluntary Compliance-Water Watch. The City will continue to monitor the water supply situation and provide regular updates.

FISCAL CONSIDERATIONS: None with this action.

PREVIOUS COUNCIL and/or COMMITTEE ACTION: None.

<u>COMMUNITY PARTICIPATION AND PUBLIC OUTREACH EFFORTS:</u> This action will be noticed pursuant to Municipal Code Sections 67.3811. It will be noticed in community newspapers, on the City's Web page, and within the bills received by water customers.

KEY STAKEHOLDERS AND PROJECTED IMPACTS: All customers of the City of San

Diego Water Department.

Alex Ruiz

Assistant Water Department Director

J.M. Barrett

Director of Public Utilities

Attachments: San Diego Municipal Code Chapter 6, Article 7, Division 38: Emergency Water

Regulations

Article 7: Water System

Division 38: Emergency Water Regulations

("Emergency Water Regulations" added 10-19-1998 by O-18596 N.S.)

§67.3801 Declaration of Emergency

That the City Manager be, and he is hereby authorized to determine and declare that a water shortage emergency exists in any and/or all parts of The City of San Diego, and upon such determination, to promulgate such regulations, rules and conditions relative to the time of using water, the purpose or purposes for which it may be used, and such other necessary limitations as will, in his opinion, relieve the water shortage in any such section or sections of The City.

(Renumbered from Sec. 67.38 and retitled to "Declaration of Emergency" on 10-19-1998 by O-18596 N.S.)

§67.3802 Comprehensive Water Conservation Plan

There is hereby established a City of San Diego Comprehensive Water Conservation Plan.

(Renumbered from Sec. 67.38.1 and retitled to "Comprehensive Water Conservation Plan" on 10-19-1998 by O-18596 N.S.)

§67.3803 Declaration of Policy

The City Council, by and through its Water Department, finds and determines that a water shortage could exist based upon the occurrence of one or more of the following conditions:

- (a) A general water supply shortage due to increased demand or limited supply.
- (b) Distribution or storage facilities of the Metropolitan Water District of Southern California, the San Diego County Water Authority, or the City of San Diego become inadequate.
- (c) A disruption of the supply, storage and distribution facilities of the Metropolitan Water District of Southern California, the San Diego County Water Authority, or the City of San Diego occurs.

It is hereby declared that, because of the conditions prevailing in the City of San Diego, the general welfare requires that the City maximize the beneficial use of its available water resources to the extent to which they are capable, and that the waste or unreasonable use, or unreasonable method of use of water be prevented and the conservation of such water is to be extended with a view to the reasonable and beneficial use thereof in the interests of the people of the City of San Diego and for the public welfare.

(Renumbered from Sec. 67.38.2 and amended 10-19-1998 by O-18596 N.S.)

§67.3804 Authority to Implement Water Conservation Stages

The City Manager, or his designee, upon the recommendation of the Director of the Water Department, and following public notice, is authorized and directed to implement the applicable provisions of sections 67.3801 through 67.38.11, upon his determination that such implementation is necessary to protect the public welfare and safety under the following conditions:

- (a) In the event of an unforeseeable disaster or water emergency such as an earthquake, aqueduct break, or other major disruption in the water supply, the City Manager, or his designee, is authorized to implement the emergency provisions of sections 67.3801 through 67.38.11. Public notice will follow enactment of said provision.
- (b) In the event of a foreseeable water emergency such as extended drought conditions, the City Manager, or his designee, is authorized to implement the applicable provisions of sections 67.3801 through 67.38.11 as provided herein, after holding a public hearing before the City Council.

(Renumbered from Sec. 67.38.3, retitled to "Authority to Implement Water Conservation Stages" and amended 10-19-1998 by O-18596 N.S.)

§67.3805 Application

- (a) The provisions of Sections 67.3801 through 67.38.11 shall apply to all persons, customers and property served by the Water Department wherever situated; except as provided in section 67.3805(b).
- (b) The use of potable water for industrial manufacturing, processing, or research and development is exempt from the provisions of section 67.3806(d), if all of the following conditions are met: 1) the business is one of the types of businesses described in categories 2000 through 3999, 7390, and 8730 of the Standard Industrial Classification Code, a copy of which is on file with the

Office of the City Clerk as Document No. 00-18596-1; 2) the business is located in an area where reclaimed water is available; 3) the business uses reclaimed water on its premises to the full extent possible; and 4) the business participates in all applicable City water conservation programs that are considered Best Management Practices by the California Urban Water Conservation Council. A list of the City's water conservation programs that are Best Management Practices is on file with the Office of the City Clerk as Document No. 00-18596-2.

(Renumbered from Sec. 67.38.4 and amended 10-19-1998 by O-18596 N.S.)

§67.3806 Water Conservation Stages

It is unlawful for any customer of The City of San Diego Water Department to make, cause, use or permit the use of water from the City for residential, commercial, industrial, agricultural, governmental or any other purpose in a manner contrary to any provision of Sections 67.3801 through 67.38.11, or in an amount in excess of that use permitted by the following conservation stages which are in effect pursuant to action taken by the City Manager, or his designee, in accordance with the provisions of sections 67.3801 through 67.38.11. It is unlawful for any person to waste water or to use it unreasonably.

- (a) Unreasonable uses of water shall include, but are not limited to, the following practices:
 - (1) A customer shall not let water leave the customer's property by drainage onto adjacent properties or public or private roadways or streets due to excessive irrigation and/or uncorrected leaks.
 - (2) A customer will not fail to repair a water leak.
 - (3) A customer will not use water to wash down sidewalks, driveways, parking areas, tennis courts, patios or other paved areas, except to alleviate immediate safety or sanitation hazards.

The following stages shall take effect upon declaration as herein provided.

(b) Stage 1. Voluntary Compliance - Water Watch.

Stage 1 applies during periods when the possibility exists that the City of San Diego Water Department will not be able to meet all of the water demands of

its customers. All elements of Stage 2 shall during Stage 1 apply on a voluntary basis only.

(c) Stage 2. Mandatory Compliance - Water Alert.

Stage 2 applies during periods when the probability exists that the City of San Diego Water Utilities Department will not be able to meet all of the water demands of its customers.

Upon implementation by the City Manager and publication of notice, the following water conservation measures shall apply to except when reclaimed water is used:

- (1) Lawn watering and landscape irrigation, including construction meter irrigation, is permitted only during designated hours on designated days. Watering is permitted at any time if:
 - (A) a hand-held hose equipped with a positive shut-off nozzle is used, or
 - (B) a hand-held container is used, or
 - (C) a drip irrigation system is used.

Commercial nurseries, commercial sod farms and similarly situated establishments are exempt from Stage 2 irrigation restrictions but will be required to curtail all nonessential water use.

(2) The washing of automobiles, trucks, trailers, boats, airplanes and other types of mobile equipment, is permitted at any time with a hand-held bucket or a hand-held hose equipped with a positive shut-off nozzle for quick rinses.

Washing may be done at any time on the immediate premises of a commercial car wash or commercial service station, or by a mobile car wash or on-site car wash using high pressure washing equipment. Further, such washings are exempted from these regulations where the health, safety and welfare of the public is contingent upon frequent vehicle cleanings, such as garbage trucks and vehicles to transport food and perishables.

- (3) The overfilling of swimming pools, spas, ponds and artificial lakes is prohibited.
- (4) Irrigation of golf courses, parks, school grounds and recreation fields is permitted only during designated hours on designated days.
- (5) Use of water from fire hydrants shall be limited to fire fighting, related activities or other activities necessary to maintain the health, safety and welfare of the citizens of San Diego.
- (6) All restaurants are prohibited from serving water to their customers except when specifically requested by the customers.
- (7) Water shall not be used to wash down sidewalks, driveways, parking areas, tennis courts, patios or other paved areas, except to alleviate immediate fire or sanitation hazards.
- (8) Ornamental fountains may operate if they recirculate water.

 Ornamental fountains that do not recycle water are prohibited.
- (9) Construction operations receiving water from a construction meter or water truck shall not use water unnecessarily for any purposes other than those required by regulatory agencies. Construction projects requiring watering for new landscaping materials should adhere to the designated irrigation hours associated with subsection (1) of State 2.
- (d) Stage 3. Mandatory Compliance Water Warning.

Stage 3 applies during periods when the City of San Diego Water Utilities Department will not be able to meet all of the water demands of its customers. Upon implementation by the City Manager and publication of notice, the following water conservation measures shall apply except when reclaimed water is used:

(1) Lawn watering and landscape irrigation, including with a hand-held hose equipped with a positive shut-off nozzle, is permitted only during designated hours on designated days. Watering is permitted at any hour, on any day, if a hand-held container or drip irrigation system is used.

- (2) Commercial nurseries shall reduce water use by an amount determined by the City Council.
- (3) The washing of automobiles, trucks, trailers, boats, airplanes and other types of mobile equipment is permitted only during designated hours on designated days with a hand-held bucket or a hand-held hose equipped with a positive shut-off nozzle for quick rinses. Washing is permitted at any time on the immediate premises of a commercial car wash. The use of water by all types of commercial car washes not using partially reclaimed or recycled water shall be reduced in volume by an amount determined by the City Council. Further, such washings are exempt from these regulations where the health, safety and welfare of the public is contingent upon frequent vehicle cleanings, such as garbage trucks and vehicles to transport food and perishables.
- (4) The overfilling of swimming pools and spas is prohibited. The filling or refilling of ponds and artificial lakes is prohibited.
- (5) Watering golf courses, parks, school grounds and recreation fields is permitted only during designated hours on designated days, except golf course greens.
- (6) Use of water from fire hydrants shall be limited to fire fighting or other activities immediately necessary to maintaining the health, safety and welfare of the citizens of San Diego.
- (7) All restaurants are prohibited from serving water to their customers except when specifically requested by the customers.
- (8) Water shall not be used to wash down sidewalks, driveways, parking areas, tennis courts, patios or other paved areas, except to alleviate immediate fire or sanitation hazards.
- (9) The operation of any ornamental fountain or similar structure is prohibited except for short periods of time to prevent damage.
- (10) The number of new construction meters shall not exceed the existing number of currently authorized meters. A new meter shall be issued only when an old meter is returned. Construction projects requiring water from a construction meter or a water truck shall not use water unnecessarily for any purposes other than those required by regulatory

- agencies. Construction projects requiring water for new landscapes shall adhere to the designated days and times as set forth in subsection (1) of Stage 2. Further, construction projects necessary to maintaining the health, safety and welfare of the public are exempt from these regulations.
- (11) The use of water for commercial manufacturing or processing purposes shall be reduced in volume by an amount determined by the City Council. This provision does not apply to businesses which are exempt from water use restrictions pursuant to section 67.3805(b).
- (e) Stage 4. Mandatory Compliance Water Emergency

Stage 4 applies when a major failure of any supply or distribution facility, whether temporary or permanent, occurs in the water distribution system of the State Water Project, Metropolitan Water District, San Diego County Water Authority, or City of San Diego water facilities.

Upon implementation by the City Manager and publication of notice, the following measures shall apply except when reclaimed water is used:

- (1) All outdoor irrigation of turf and ground covers is prohibited with the exception of plant materials classified to be rare, exceptionally valuable or essential to the well being of the public at large or rare animals. Irrigation of trees and shrubs is permitted only by hand-held hose equipped with a positive shut-off nozzle, hand-held container, or drip irrigation system. Greywater may be used in accordance with Health Department regulations to irrigate fruit trees, ground covers and ornamental trees and shrubs. Greywater is defined as household wastewater other than toilet waste.
- (2) The use of water at commercial nurseries, commercial sod farmers and similarly situated establishments shall be reduced in volume by an amount determined by the City Council. Greywater may be used in accordance with Health Department regulations to irrigate fruit trees, ground covers and ornamental trees and shrubs.
- (3) The washing of automobiles, trucks, trailers, boats, airplanes and other types of mobile equipment is prohibited. The use of water by all types of commercial car washes or commercial vehicle service stations and not in the immediate interest of the public health, safety and welfare

shall be reduced in volume by an amount determined by the City Council. Further, such washings are exempt from these regulations where the health, safety and welfare of the public is contingent upon frequent vehicle cleanings such as garbage trucks and vehicles used to transport food and perishables.

- (4) The filling, refilling or adding of water to swimming pools, spas, ponds and artificial lakes is prohibited.
- (5) The watering of all golf course areas, except greens, is prohibited.
- (6) Use of water from fire hydrants shall be limited to fire fighting or other activities immediately necessary to maintain the health, safety and welfare of the citizens of San Diego.
- (7)All Restaurants are prohibited from serving water to their customers except when specifically requested by the customers.
- (8) Water shall not be used to wash down sidewalks, driveways, parking areas, tennis courts, patios or other paved areas, except to alleviate immediate fire or sanitation hazards.
- (9) The operation of any ornamental fountain or similar structure is prohibited except for short periods of time to prevent damage.
- The use of water for commercial, manufacturing or processing (10)purposes shall be reduced in volume by an amount determined by the City Council.
- (11)All sales of non-reclaimed water outside of the City limits shall be discontinued, with the exception of sales previously approved by the City Council.
- No new construction meters will be issued. Construction water shall (12)not be used for earth work or road construction purposes. Construction projects necessary to maintaining the health, safety and welfare of the public are exempt from these regulations.
- (13)Except as to property for which a building permit has been heretofore issued, no new building permit(s) shall be provided, except in the following circumstances:

- (A) For projects necessary to protect the public's health, safety, and welfare;
- (B) When using reclaimed water;
- (C) When the recipient of the building permit can demonstrate that no net increase in water use will occur; or
- (D) Where the recipient of the building permit provides a conservation offset. For purposes of the section, "conservation offset" shall mean the implementation of proven conservation techniques which, when installed, will result in a reduction equal to demand of the proposed use. A conservation offset may be effected by paying a fee established by the City Manager or his designee to the City Treasurer in an amount necessary to cover the cost of implementing such conservation techniques. The fee will be based on the conservation offset required for an equivalent dwelling unit. Such fee shall apply to residential as well as commercial and industrial buildings, and may be adjusted from time to time as determined by the City Manager or his designee.
- (14) Stage 4 unless sooner terminated by the City Council, shall terminate September 30, 1991, unless prior to said date the Council acts to extend it.

(Renumbered from Sec. 67.38.5 and amended 10-19-1998 by O-18596 N.S.)

§67.3807 Mandatory Conservation Phase Implementation

The Water Department shall monitor the projected supply and demand for water, by its customers, on a daily basis during periods of emergency or drought and shall recommend to the City Manager the extent of the conservation required through the implementation and/or termination of particular conservation stages to prudently plan and supply water to its customers. Thereafter, the City Manager may order the implementation or termination of the appropriate phase of water conservation in accordance with the applicable provisions of sections 67.3801 through 67.38.11. The declaration of any stage beyond Stage 1 shall be made by public announcement and shall be published a minimum of one (1) time for three (3) consecutive days in a daily newspaper of general circulation. The stage designated shall become effective immediately upon announcement.

(Renumbered from Sec. 67.38.6 and amended 10-19-1998 by O-18596 N.S.)

§67.3808 Penalty

It shall be unlawful for any person, corporation or association to violate the provisions of Sections 67.3801 through 67.38.11. Violations of these provisions shall be a misdemeanor subject to penalties provided in San Diego Municipal Code section 12.0201. The Water Department can alternatively seek injunctive relief in the Superior Court pursuant to San Diego Municipal Code section 12.0202 or pursue any administrative remedy provided in Chapter 1. In addition to any other remedies which the Water Department may have for the enforcement of this Division, service of water shall be discontinued or appropriately limited to any customer who willfully uses water in violation of any provision of this Division.

(Renumbered from Sec. 67.38.7 and amended 10-19-1998 by O-18596 N.S.)

§67.3809 Severability

If any provision, section, subsection, sentence, clause or phrase of sections 67.3801 through 67.38.11, or the application of same to any person or set of circumstances, is for any reason held to be unconstitutional, void or invalid, the invalidity of the remaining portions of sections 67.3801 through 67.38.11 shall not be affected, it being the intent of the City Council in adopting Sections 67.3801 through 67.38.11 that no portions, provisions, or regulations contained herein shall become inoperative, or fail by reason of the unconstitutionality of any other provision hereof, and all provisions of sections 67.3801 through 67.38.11 are declared to be severable for that purpose.

(Renumbered from Sec. 67.38.8 and amended 10-19-1998 by O-18596 N.S.)

§67.3810 Citations

Code compliance officers/code compliance supervisors of The City of San Diego are hereby authorized, empowered and given the duty to enforce provisions of the San Diego Municipal Code and misdemeanors designated in the State Codes to issue citations for violations of said Codes under the provisions of Sections 836.5 and 853.6 of the Penal Code of the State of California when violations occur in the City of San Diego.

(Renumbered from Sec. 67.38.9 on 10-19-1998 by O-18596 N.S.)

§67.3811 Publication of Terms of Water Use

That upon such emergency declaration by the City Manager, it shall be his duty to have public notice given by publishing a notice giving the extent, terms and conditions respecting the use and consumption of water, at least once in the official newspaper of said City; that upon such declaration and publication of such notice due and proper

notice shall be deemed to have been given each and every consumer supplied with water by The City of San Diego.

(Renumbered from Sec. 67.39 and retitled to "Publication of Terms of Water Use" on 10-19-1998 by O-18596 N.S.)

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